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SECURITY INFORMATION
CENTRAL INTELLIGENCE AGENCY
INFORMATION FROM
FOREIGN DOCUMENTS OR RADIO BROADCASTS

COUNTRY USSR
SUBJECT Political; Economic - Ministerial organization
HOW PUBLISHED Books, official decrees, monthly periodicals, daily newspapers
WHERE PUBLISHED USSR
DATE PUBLISHED 1939 - 27 Dec 1951
LANGUAGE Russian

REPORT [REDACTED]
CD [REDACTED]
DATE OF INFORMATION 1939 - 1951
DATE DIST. 6 MAR 1952
NO. OF PAGES 12
SUPPLEMENT TO REPORT [REDACTED]

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SOURCE Documents as indicated.

ORGANIZATION OF THE MINISTRY OF AGRICULTURE USSR

[Numbers in parentheses refer to appended sources.]

Historical Evolution

The People's Commissariat of Agriculture (Narkomzem) RSFSR was established in 1917, and listed as a republic commissariat in the 1924 Constitution. In 1929, the Narkomzem RSFSR was reorganized into a union-republic people's commissariat [i.e., republic Narkomzem were established in all then-existing soviet republics, and these were headed by a Narkomzem USSR]. The People's Commissariat of Grain and Animal Husbandry State Farms USSR was separated from the Narkomzem USSR on 1 October 1932.(1)

On 11 November 1945, the People's Commissariat of Industrial Crops USSR was formed to direct production of cotton, sugarbeets, flax, hemp, tobacco, makhorka, tea, citrus crops, rubber-bearing plants, volatile oil crops, soybeans, bast crops, and sericulture. People's commissariats of industrial crops were formed in all union republics except the Karelo-Finnish.(2)

On 15 March 1946, all people's commissariats became ministries.(3)

On 26 March 1946, the Ministry of Agriculture USSR was divided into the Ministry of Agriculture USSR and the Ministry of Animal Husbandry USSR. Grain sovkhozes and animal husbandry sovkhozes of the former People's Commissariat of Grain and Animal Husbandry State Farms USSR were transferred to the Ministry of Agriculture USSR and to the Ministry of Animal Husbandry USSR, respectively.(4)
[Note: Abolition of the People's Commissariat of Grain and Animal Husbandry State Farms USSR was not specifically provided for in any ukase. The Supreme Soviet USSR amended the Constitution on 14 March 1946 to provide for 49 people's commissariats, including Grain and Animal Husbandry State Farms (5); on 19 March 1946 the Supreme Soviet USSR approved the new Council of Ministers and the new list of ministries, which was the same as the 14 March list of people's commissariats except for the omission of Grain and Animal Husbandry State Farms.(6)
Apparently the latter was abolished sometime between 14 and 19 March 1946.]

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On 4 February 1947 the Ministry of Agriculture (zemledeliya [term used to that date]) USSR, Ministry of Industrial Crops USSR, and Ministry of Animal Husbandry USSR were consolidated into the Ministry of Agriculture (sel'skoye khoz- jstvo [term used henceforth]) USSR.(7) Another ukase of the same date established a union-republic Ministry of State Farms USSR, and assigned to it the direction of grain, vegetable, animal husbandry, and cotton sovkhozes [formerly] under the direction of the Ministries of Agriculture, Animal Husbandry, and Industrial Crops USSR.(7)

On 5 April 1950 the Ministry of Cotton Growing USSR was established, and all enterprises, organizations, and institutions concerned with cotton production were transferred to it from the Ministries of Agriculture, State Farms, and Light Industry USSR.(8)

Prewar Organizational Structure

In 1934, the Narkomzem USSR was organized along functional (branch of production) lines.(1)

By decree of 5 December 1939 (9), the Narkomzem USSR was reorganized along production-territorial lines. Its organizational structure as established by this decree was as follows:

1. The following production-territorial main administrations are hereby organized to supervise the agricultural work (planning, finance, and material supply) of MTS and kolkhozes:

- a. Main Administration of the South (Ukrainian SSR, Crimean ASSR, Voronezh and Kursk oblasts)
- b. Main Administration of the Southeast (Volga-German ASSR, Kalmyk ASSR, Kuybyshev, Saratov, Stalingrad, Penza, and Tambov oblasts)
- c. Main Administration of North Caucasus (Dagestan, Checheno-Ingush, Kabardino-Balkar, and North Osetian ASSR, Krasnodar and Ordzhonikidze krays, and Rostov Oblast)
- d. Main Administration of the Center (Belorussian SSR, Tatar, Chuvash, Mari, and Mordva ASSR, Gor'kiy, Ryazan', Tuia, Orel, Moscow, Ivanovo, Smolensk, Kalinin, and Yaroslavl' oblasts)
- e. Main Administration of the North (Karelian and Komi ASSR, Kirov, Leningrad, Murmansk, Arkhangel'sk, and Vologda oblasts)
- f. Main Administration of Kazakhstan and the Urals (Kazakh SSR, Bashkir, and Udmurt ASSR, Perm, Sverdlovsk, Chelyabinsk, and Chkalov oblasts)
- g. Main Administration of Siberia (Altay and Krasnoyarsk krays, Novosibirsk and Omsk oblasts)
- h. Main Administration of the East (Buryat-Mongol and Yakut ASSR, Primorskiy and Khabarovsk krays, Irkutsk and Chita oblasts)
- i. Main Administration of Central Asia (Uzbek, Turkmen, Tadzhik, and Kirgiz SSR)
- j. Main Administration of Transcaucasus (Azerbaijdzhan, Georgian, and Armenian SSR).

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Production-territorial main administrations will have the following subdivisions and personnel:

- a. Chief Agronomist (who shall simultaneously occupy the position of deputy chief of the main administration), assisted by a group of agronomists specializing in seed selection, pest control, and agrochemistry
- b. Chief Engineer for Mechanization, assisted by a group of agricultural mechanization specialists
- c. Chief Engineer for Construction, assisted by a group of construction engineers
- d. Chief Engineer for Land Improvement, assisted by a group of irrigation and field and forest improvement specialists
- e. Chief Bookkeeper, assisted by a group of specialists
- f. Planning and Finance Division
- g. Division for Selection and Training of Cadres
- h. Production-territorial sectors by groups of rayons
- i. Accounts and Statistics Sector.

2. The following production and specialized main administrations are hereby organized within the Narkhoz USSR.

a. Main Administration of Animal Husbandry, which will include:

- (1) Production-technological divisions with production-territorial sectors by groups of rayons, as well as sectors for organization of production and labor norms
- (2) Livestock-breeding Division
- (3) Planning and Finance Division
- (4) Feeder Procurement Division
- (5) Division for Scientific-Research Establishments
- (6) Construction and Mechanization Division
- (7) Division for Selection and Training of Cadres
- (8) Cattle Sector
- (9) Swine-raising Sector
- (10) Sheep and Goat-raising Sector
- (11) Karakul-Raising Sector
- (12) Apiculture Sector
- (13) Rabbit-Raising Sector
- (14) Aviculture Sector
- (15) Bookkeeping Sector.

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The cost-accounting Office for Procurement of Pedigreed Cattle (Plemzagotkontora) is hereby subordinated to the Main Administration of Animal Husbandry.

b. Main Administration of Horse Raising, which will have supervision over horse, mule, camel, and donkey raising in kolkhoses. Hippodromes of union significance will be directly subordinate to the Main Administration of Horse Raising, which will include:

(1) Production-zootechnical divisions with production-territorial sectors; by groups of rayons, as well as sectors for organization of production, establishment of work norms, fodder procurement, and veterinary work

(2) Division for Horse, Camel, and Donkey Breeding

(3) Planning and Finance Division

(4) Division for Selection and Training of Cadres

(5) Bookkeeping Sector.

The All-Union Hippodromes Trust, and the cost-accounting Office for Procurement of Horses (Zagotkon') are hereby subordinated to the Main Administration of Horse Raising.

c. Main Administration for Veterinary Affairs, which includes the Chief Veterinary Inspectorate and the Veterinary Supply Trust

d. Main Administration for Scientific Agricultural Techniques and Agricultural Mechanization, which includes the following divisions: grains; cotton; sugar beets; flax, hemp, and other bast crops; fodder crops; oleaginous and medicinal crops; rubber-bearing plants; tobacco; fruits, vegetables, and potatoes; sericulture; subtropical crops; crop rotation; agrochemistry; and pest and crop disease control. It also has a Weather Forecasting Sector, a Mechanization Sector, a Shelter-Belt Planting Sector, and a Central Sowing Control Laboratory.

e. Main Administration for Seed Selection, which supervises selection stations and rayon selection stations, and plans seed selection. The State Selected Seed Fund Administration (Gosortfond) and its local offices are subordinate to the Main Administration for Seed Selection.

f. Main Administration for Land Utilization, which includes the cost-accounting Office of Agricultural Aerial Survey (Sel'khozaeros'yemka), and the "Geoinstrument" Factory, as well as a chief surveyor, a group of senior surveyors, and a Land Inventory Division

g. Main Administration for Irrigation and Land Improvement Construction, which includes the cost-accounting offices "Vodstroynab" and "Nizhnevolgoprojekt," and the Excavation Trust

h. Main Administration for Cadres

i. Main Administration for Scientific-Research Establishments (Scientific-research institutes, experimental stations, etc.)

j. Main Administration of vuzes and tekhnikum, which includes a Division for Improvement of Qualifications and Correspondence Study. The cost-accounting office "Sel'khoztekhfil'm" is hereby subordinated to this main administration.

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k. Main Administration for Training of Lower-Echelon Cadres (tractor drivers, combine operators, mechanics, etc.)

l. Main Administration for Production of Biological Preparations (Biopreparatov)

m. Main Administration of Water Economy

n. Main Administration of Subsidiary Kolkhoz Enterprises and Flour Milling.

3. The cost-accounting rights of main administrations of economic people's commissariats decreed by the TsK VKP(b) and the Council of People's Commissars USSR on 15 July 1936 are hereby extended to main administrations of the Narkomzem USSR and to republic Narkomzem.

4. The following divisions and sectors are to be included in the composition of the Narkomzem USSR:

- a. Planning Division
- b. Finance Division
- c. Kolkhoz Organization Division
- d. Division for Labor Organization and Establishment of Work Norms
- e. Division for Capital Construction, which includes a Construction Plans and Estimates Office (Sel'khozstroyproyekt) as well as construction offices subordinate to the Narkomzem USSR
- f. Fuels Division
- g. Economic Reports Division
- h. Transport Division
- i. Military Division
- j. Secret Division
- k. Central Bookkeeping
- l. Sector for Quarantine of Agricultural Plants
- m. Inventions Sector
- n. Juridical Division
- o. Arbitration
- p. Administrative Affairs
- q. Inspectorate under the People's Commissar
- r. Chief Inspectorate for Breeding Affairs
- s. Bureau of Petitions and Complaints

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t. Secretariat of the People's Commissar, his deputies, and the Collegium

u. Central Archives

5. The following establishments and economic organizations are directly subordinate to the Narkomzem USSR by virtue of their composition and/or function:

a. All-Union Academy of Agricultural Sciences imeni V. I. Lenin

b. State Commission for Experimentation with Grains

c. State Commission for Experimentation With Industrial Crops

d. Office for Procurement of Agricultural Machinery, Implements, Tools, and Spare Parts (Sel'khozsnab), with its local branches

e. Office for Supply of Agriculture With Mineral Fertilizer, Poison [sprays, powders, etc.], and Miscellaneous Apparatus (Sel'khozkhimsnab), with its local branches

f. Office for Rural Electrification (Glavsel'elektro) [sic]

g. Office for Growing of Planting Material and Procurement of Bush and Tree Seeds, with its local branches

h. Plant Repair Trust (union level)

i. Trust for Procurement of Firewood, Peat, Coal, and Timber Materials, with its local branches

j. Publishing house of the Narkomzem USSR, with the "Agroplakat" Enterprise

k. Newspapers Sotsialisticheskoye Zemledeliya and Zhivotnovodstvo, with their editorial establishments

6. A Technical Council and a Council for Scientific Utilization of Water Resources are hereby established directly under the People's Commissar of Agriculture USSR.

7. The following administrations, divisions, and sectors are hereby abolished within the Narkomzem USSR: Main Administration of Grains, Main Administration of Sugar Beets, Main Administration of Cotton, Main Administration of Flax, Main Administration of Hemp, Main Administration of Oleaginous Crops, Main Administration of Subtropical Crops, Main Administration of Rubber-Bearing Plants, Main Administration of Sericulture, Main Administration of Tobacco, Main Administration of New Bast Crops, Main Administration of Hunting and Wild Animal Raising, Main Administration for Afforestation and Shelter Belts, Main Administration for Capital Repair Enterprises, and Politsektor.

8. The following sovkhoses are hereby transferred from the jurisdiction of the Narkomzem USSR, as of 1 October 1939: grain, seed cultivation, rice, animal husbandry (including horse-breeding sovkhoses), and rubber-bearing plants -- to the jurisdiction of the People's Commissariat of Grain and Animal Husbandry State Farms USSR; cotton, flax, hemp, new bast crops, silkworm breeding, vegetable, and poultry raising -- to the jurisdiction of republic people's commissariats of grain and animal husbandry state farms; and fruit growing -- to the jurisdiction of the People's Commissariat of Food Industry USSR.

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The Narkomzem USSR and republic Narkomzem are hereby instructed to turn over to the People's Commissariat of Grain and Animal Husbandry State Farms USSR and to the People's Commissariat of Food Industry USSR all appropriate capital equipment and funds, as well as all personnel working in the transferred sovkhozes and in corresponding divisions of the Narkomzem USSR and republic Narkomzem, at the time the transfer in jurisdiction takes place.

9. The People's Commissariat of Textile Industry USSR is hereby charged with contracting for, procuring, and preliminary processing of cocoons of mulberry leaf and oak-bark-fed silkworms, as well as supervision over cocoon driers, dyeing, and silkworm-breeding factories. The corresponding organizations and functions are hereby removed from the jurisdiction of the Narkomzem USSR.

10. Republic councils of people's commissars are hereby charged with supervision of proper observation of rules governing hunting activities. Inspectorates for hunting activities are hereby created under republic councils of people's commissars.

11. Agricultural tekhnikums are hereby transferred to the jurisdiction of republic Narkomzem, and the Narkomzem USSR is hereby charged with supervision of pedagogical techniques, planning, and admissions to agricultural tekhnikums.

12. Timber stands of local significance located in water-conserving areas are hereby transferred to the jurisdiction of the Main Administration of Forest Conservation under the Council of People's Commissars USSR. Timber stands of local significance located elsewhere are hereby transferred to the jurisdiction of republic councils of people's commissars, or to kray or oblast executive committees. Appropriate administrations for the supervision of these stands are hereby established in these organs.

13. Republic, kray, oblast, and rayon land commissions are hereby abolished. Disputes concerning land management and utilization will henceforth be adjudicated by the appropriate rayon, oblast, or kray executive committees or republic councils of people's commissars.(9)

The above decree was accompanied by another (10) of the same date which provided for the following Deputy People's Commissars of Agriculture USSR:

1. First Deputy
2. Deputy for Grains
3. Deputy for Animal Husbandry
4. Deputy for Industrial Crops
5. Deputy for Questions of Planning and Finance
6. Deputy for MTS and Questions of Mechanization
7. Deputy for Agricultural Supply
8. Deputy for Construction and Land Improvement
9. Deputy for Scientific-Research Establishments
10. Deputy for Cadres.(10)

Postwar Data

The Minister of Agriculture USSR is I. Benediktov.(11) Deputy ministers identified are as follows: S. M. Budenny (12), I. I. Khoroshilov (13), S. G. Khoshtariya (14), Kuchumov, fnu (15), G. Kulefeyev (16), M. Panasyuk (17), L. Sarakhov (18), and I. Strel'tsov.(19)

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Main administrations and smaller administrative units identified in postwar sources as subordinate to the Ministry of Agriculture USSR are listed below. (Subordination of administrations and other offices has been indicated where known or where, from similarity of titles, it may probably be assumed; the latter cases are marked with an asterisk (*). In cases where the determination of subordination was not possible, administrative units are simply listed.)

It will be seen from the nature of the main administrations listed below that the Ministry of Agriculture USSR must have been reorganized again along functional (branch of production) lines sometime between the 1939 decree and 1948.

Main Administrations

1. Main Administration of Tobacco and Makhorka (Glavtabak) (20) ^{An Administration of Tobacco and Makhorka was listed in a 1948 source. (27)}
2. Main Administration of Rural Electrification (Glavsel'elektro) (21) ^{An Administration of Rural Electrification was listed in a 1948 source. (27)}
3. Main Administration of Water Economy (Glavvodkhov) (22, 27); deputy chief, A. Nikitin (23)
 - *All-Union Trust for Construction and Rehabilitation of Installations (Soyuzvodstroy) (24)
 - *All-Union Office for Planning and Prospecting Work (Soyuzvodproyekt) (24)
 - *All-Union Office of Material Supply to Water Economy (Soyuzvodsnab) (24)
4. Main Administration of Agricultural Propaganda (25)
 - Division of Mass Instruction for Collective Farmers; chief, A. Blokhin (26)
 - Division for Instruction in and Inculcation of Scientific Attainments and Experience of Advanced Workers; chief, M. Mitrokhin (25)
5. Main Administration of Land Management and Crop Rotation (27)
 - All-Union Office for Aerial Survey (Sel'khozaeros'yemka) (28)
 - Moscow Office of Aerogeodetic Enterprises (Mossel'khozaeros'yemka) (29)
 - *Division of Crop Rotation (30)
6. Main Administration of Animal Husbandry (Glavzhivotnovodstvo) (31, 27)
 - Administration of North and South Caucasus; chief, A. Dneprovskiy (32)
 - Administration of Center and Northwest (31)
 - Aviculture Administration (33)
 - *Zootechny Administration (34, 27); chief, P. Yesaulov (34)
 - *All-Union Trust for Veterinary and Zootechnician Supply (Soyuzvet-snab) (35)

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- (35) *All-Union Office for Procurement and Sale of Pedigreed Cattle and Horses
7. Main Administration of Grains and Oleaginous Crops (Glavzerno) (36, 27);
deputy chief, P. Zabaznyy (37)
- Fertilizer Division (36)
- Grain Division; chief, D. Slobodchikov (38)
8. Main Administration of Subtropical Crops, Horticulture, and Viticul-
ture (39, 27)
- *Viticulture Administration (27)
- *Horticulture Administration (27)
- *Citrus Crops Administration (27)
- *Tea Administration (27)
9. Main Administration of Industrial Crops (39, 27)
- *Sugar-Beet Administration (40)
- *Rubber-Bearing Plants Administration (27)
- *Administration of Flax, Hemp, and New Bast Crops (27)
- *Sericulture Division (27)
- *Soybean Division (27)
- *Volatile Oil Crops Division (27)
10. Main Administration of Material and Technical Supply (Glavsel'snab) (27)
- Transport Industry Supply Office (Sel'obozpromsnab) (28)
- *Worker Supply Administration (27)
- *All-Union Office of Chemical Supply (Khimsnab) (41)
11. Main Administration of Horse Raising and Horse Breeding (27)
- *Horse-Breeding Administration (42, 27)
- *Horse-Raising Administration (27)
- *Horse-Raising Stables Administration (27)
- *Administration of Hippodromes (27)
12. Main Administration of MTS (43, 27); deputy chief, P. Yakimuk (44)
- Auto Transport Division (45)
- Administration of the Southeast (46)
- Administration of the South (47)
- Administration of the Caucasus (47)

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Administrations

1. Administration for Timberland Improvement (15)
- (49) 2. Administration of Potatoes and Vegetables (48, 27); chief, V. Payatsyk
3. Sown Grasses Administration; chief, B. Solov'yev (50)
4. Administration of Educational Institutions; chief, V. Mel'nikov (51, 27)
5. Agrometeorological Service Administration (27)
6. Biological Industry Administration (27)
7. Veterinary Administration (27)
8. Fodder and Pastures Administration (27)
9. Plant Selection Nurseries Administration (27)
10. Selection Administration (27)
11. Administration for By-Products of the Ministry and its Economic Organizations (27)

Other Administrative Units

1. Apiculture Division (52, 27)
2. Agricultural Plant Pest Control Division (53)
3. Kolkhoz Organization Division; chief, F. Ivanitskiy (54)
4. State Inspectorate for Seed Quality; chief, K. Klochkova (55)
5. All-Union Correspondence Study Courses (56)
6. All-Union Office for Growing of Planting Material and Procurement of Bush and Tree Seeds (Agrolessen) (57)
7. All-Union Office for Procurement and Distribution of Selected Vegetable and Melon Seeds and Selection of Fodder Root Crops (Soyuzsortsemovoshch) (58)
- (24) 8. Planning Office for Agricultural Construction (Sel'khozstroyproyekt)
9. All-Union Graded-Seed-Growing Trust (24)
10. All-Union State Excavation Trust (59)

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